CALIFORNIA PRIVACY PROTECTION AGENCY BOARD 1 2 AUDIO TRANSCRIPTION OF RECORDED PUBLIC COMMENT 3 SESSION 4 5 TUESDAY, JANUARY 14, 2025 6 2:00 pm 7 Length: 2:01:20 8 Pages 1 - 99 9 10 11 12 13 14 15 16 17 18 19 20 21 Transcribed by: 22 iDepo Reporters 898 North Pacific Coast Highway 23 Suite 475 El Segundo, California 90245 (323) 393-3768 24 www.ideporeporters.com 25

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PUBLIC COMMENT SESSION, on 01/14/2025 CALIFORNIA PRIVACY PROTECTION AGENCY BOARD

APPEARANCES:

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2	
3	Philip Laird - Agency's general counsel
4	Tamara Colson - Assistant Chief Counsel
5	Serena Marzion
6	Alex Torres
7	Julian Canete
8	Robert Singleton
9	Annette Bernhardt
10	Ivan Fernandez
11	Edwin Lombard
12	Ben Golombeck
13	Shane Levine
14	Jake Snow
15	Jesse Lieberfeld
16	Lu Mastria
17	Kevin Harbour
18	Mark Jacobs
19	Dylan Hoffman
20	Johnnise Foster-Downs
21	Lucy Chinkezian
22	Olga Medina
23	Cheryl Brownlee
24	Meghan Pensyl
25	



1	Nathan Lindfors
2	Peter Leroe-Muñoz
3	Anton van Seventer
4	Swati Chintala
5	Rin Alajaji
6	Caleb Williamson
7	Evelina Ayrapetyan
8	Sarah Harris
9	Patrick Utz
10	Gilbert Laura
11	Anthony Licon
12	Rocio Baeza
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TUESDAY, JANUARY 14, 2024 1 2:00 P.M. 2 3 MR. LAIRD: Good afternoon and welcome to 4 5 the California Privacy Protection Agency Public comment session on the proposed CCPA update, 6 cybersecurity audit, risk assessment, automated 7 decision-making technology and insurance regulations. 8 My name is Philip Laird and I serve as the Agency's 9 10 general counsel. Today is Tuesday, January 14th, 11 2024, at approximately 2:00 p.m. 12 I'm located right now at California 13 Cannabis Appeals Panel Hearing Room on 400 R Street in Sacramento, California. The hearing is also being 14 broadcast online to allow for virtual participation. 15 Here with me today is Tamara Colson, assistant chief 16 counsel for the Agency's legal division, and Serena 17 Marzion with our public affairs division. 18 Now, before we get started, I want to 19 20 remind everyone that last Friday we announced in 21 light of the devastating wildfires that continue to 22 burn in Southern California, that the Agency has extended the public comment period for these proposed 23 regulations until Wednesday, February 19th. 24 25 In addition, we'll be holding a second

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1 public comment hearing on that same day, February 2 19th from 2:00 to 6:00 p.m. So much like today, that 3 hearing will be conducted in-person in this very room 4 and virtually via Zoom as well. Now, a few guick 5 housekeeping matters before we start.

During this hearing, we will listen to 6 and record the comments from members of the public about the proposed regulations. You may also submit written public comments to staff here physically by e-mailing them to regulations@cppa.ca.gov or by mailing them to the Agency Sacramento office. All comments must be received by February 19th.

Please note that the oral and written 13 comments are treated equally so you're only required 14 to submit your comment by one method for it to be 15 16 considered and responded to. Also, I mentioned earlier there will be a second public comment 17 18 hearing, but you are not required to make your comments at both hearings, so making your comment at 19 20 today's hearing or on the 19th will be sufficient to 21 have your comment recorded and responded to in the 22 final rulemaking record.

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Now, given the number of participants in attendance today, we will begin by limiting comments to three minutes per speaker. Once all participants



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have had an opportunity to make a three-minute comment, we will allow speakers to make additional comments if they're unable to complete their remarks during the first round. We will also take breaks from time to time as needed.

Now in terms of how to participate 6 7 in-person, if you are attending here and with us in-person today and wish to speak, please wait for me 8 to call for public comment, then move toward the 9 10 podium and form a line. It is helpful for you to 11 identify yourself when you begin speaking, but this 12 is entirely voluntary, and you are free to refer to 13 yourself with a pseudonym or not give a name. We'11 first take comments from those in-person and then 14 15 move to those who are joining us virtually.

16 Now, if you are here in-person, please hold the microphone very close to your mouth and 17 18 speak directly into the mic so everyone participating remotely can hear you. And so your remarks can be 19 20 recorded in the meeting record. It's a very 21 sensitive mic, unlike mine, which is booming. This 22 one can be very quiet, so do try to stay close to the 23 mic.

If you're attending via Zoom and you wishto speak, please use the raise your hand feature,

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1 which is the reaction feature at the bottom of the 2 Zoom screen. If you are joining by phone, please 3 press star nine on your phone to show the moderator that you're raising your hand. Our moderator will 4 5 call your name when it is your turn and request that you unmute yourself to make your comment. When your 6 7 comment is completed, the moderator will mute you. As is the case with in-person 8 participation, it is helpful for you to identify 9 10 yourself, but this is entirely voluntary. If you're attending remotely and experience an issue with the 11 12 remote meeting, for example, the audio dropping, 13 please e-mail info@cppa.ca.gov, that's I-N-F-O @cppa.ca.gov and this will be monitored throughout 14 the meeting. 15 If there is an issue that affects the 16 remote meeting, we will pause the meeting to let our 17 technical staff work on fixing the issue. We'll not 18

17 Tendote meeting, we will pause the meeting to let our 18 technical staff work on fixing the issue. We'll not 19 be responding to the public comments or discussing 20 the requirements in the proposed regulations during 21 today's hearing. But in accordance with the 22 Administrative Procedures Act all public comments 23 submitted during the public comment period, including 24 the oral comments from today's hearing, will be 25 responded to in the Agency's final statement of

reasons later in the rulemaking process.
After considering the public comments,
the Agency may propose amendments to the original
proposed text to the regulations. If the Agency
proposes such amendments, each person who has
provided a public comment will receive notice of the
proposed amendments to the text.
To receive this notice, you need to

To receive this notice, you need to provide us with an e-mail or mailing address as part 9 10 of your public comment. I just want to say in advance, thank you so much for being here today. 11 12 We're really looking forward to hearing everybody's 13 feedback. And so, with that said, and no further ado, I'm going to turn it over to Serena, who's 14 15 serving as our moderator today. Thank you, Serena.

MS. MARZION: Thank you so much, Phil. We are now open for public comment. You'll have three minutes to state your public comment and I'll give you a 30 second warning. We'll first take comments from attendees in the room. If you want to comment, please form a line by the podium.

22 MR. TORRES: Awesome. Well, good 23 afternoon. My name is Alex Torres. I'm here with 24 Brownstein Hyatt Farber Schreck on behalf of the Bay 25 Area Council, representing over 320 employers in the

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1 nine county Bay Area. Appreciate the opportunity to 2 provide comment. 3 We want to express some concerns with these regulations. The Bay Area is the birthplace of 4 5 innovation. Its businesses and its residents are the ones who are on the cutting edge of development, the 6 7 expansive scope of the current regulations and their inclusion of decisions that result in access and 8 provision will have a dampening impact on innovation 9 10 and will ultimately hurt California consumers. 11 Companies will be less likely to launch 12 or test new algorithms due to the compliance costs and potential regulatory scrutiny. For example, Bay 13 Area based companies are always testing new 14 algorithms to improve their products. 15 The goal of these improvements is to increase opportunities, 16 improve the resulting experience and lower costs for 17 the businesses and by extension the customers. 18 If these innovations cannot be tested 19 20 within the Bay Area, companies will -- it will result 21 in less companies testing them elsewhere. They'll 22 ultimately test them elsewhere. That's hurting 23 innovation and the Bay Area economy. The Bay Area is also incredibly diverse, which will allow minority 24

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entrepreneurs the opportunity to thrive.

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Mandating opt out of first party ads with 1 2 no exceptions will eliminate the ability for 3 entrepreneurs to use often limited ad budgets to target ads to consumers based on their prior 4 5 activities and interaction with the business' own services, thus resulting in significant negative 6 7 impacts for consumers and for minority emerging 8 brands. Lastly, this Agency has acknowledged 9 10 challenges with staff bandwidth and expertise to 11 implement these regulations. So we'll close with 12 that concern and urge caution advancing these 13 regulations. Thank you. MR. CANETE: Good afternoon. 14 Julian Canete, President of the California Hispanic Chambers 15 16 of Commerce. We're made up of over 130. Hispanic and diverse chambers throughout the state. On behalf 17 18 of membership, I'm here to offer our testimony on 19 automated decision-making technology, cyber audit --20 cybersecurity audits, and risk assessment 21 regulations. 22 On November 8th, 2024, CPPA board members 23 voted to begin rulemaking on CPPA's proposal regulations that will have consequential irreversible 24 25 economic impact on many small and diverse businesses



1 in California based on CPPA's own standard --2 standardized regulatory impact assessment. 3 3.5 billion in direct implementation cost 4 to businesses, resulting in a much larger adverse 5 impact on investment. Ongoing costs of 1 billion annually for the next 10 years, potential of 98,000 6 7 initial job losses in California, no readily available data to quantify the number of businesses 8 impacted, but businesses are also likely to leave 9 10 California. 11 All three CPPA regulations are 12 inconsistent with Proposition 24. Proposition 24 13 required regulatory balance under Section 3(c)(1) which states, the rights of consumers and the 14 responsibilities of businesses should be implemented 15 16 with the goal of strengthening consumer privacy while giving attention to the impact on business and 17 innovation. The significant economic impact of the 18 proposed regulations on businesses is in conflict 19 20 with the regulatory balance sought in Proposition 24 21 and thus fails to satisfy the consistency standard 22 under government code 11349(b). 23 Consistency means being in harmony with

24 25 and not in conflict with or contradictory to existing statutes, court decisions or other provisions of law.



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We therefore request CPPA redraft the regulations in its entirety to address a negative fiscal impact on California businesses.

As I previously testified, nothing in 4 5 Proposition 24 authorizes regulation of AI by CPPA, including AI in the ADMT is a regulatory overreached 6 7 by the CPPA. As drafted ADMT regulations fail to satisfy the authority standard under government code 8 section 11349(b). Authority means to -- means the 9 10 provision of law, which permits or obligates the 11 Agency to adopt, amend or repeal a regulation. We 12 are asking CPPA to remove AI from the ADMT regulations. It does not belong there, and AI is 13 coming back to the legislature in 2025. 14 So getting 15 ahead of them is pointless and adds unnecessary costs for businesses. 16 Finally, in theory, and as CPP interprets 17 its own regulations, the CPPA regulations do not 18 affect our members because they only affect big 19

companies. In real life this is not true. When
businesses impacted by this regulation leave
California, it will land on us, not on any of you.
Can California really afford to lose the potential of
98,000 job losses and more? The answer is no.
Respectfully, we request that CPPA

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1	redraft the regulations in its entirety to address
2	the negative fiscal impact on California businesses
3	and collaborate with Governor Newsom and the
4	legislature on AI issues. Thank you.
5	MR. SINGLETON: Good afternoon. CPPA
6	board members and staff. My name is Robert Singleton
7	and I'm the Senior Director of Policy and Public
8	Affairs for California and the US West region at
9	Chamber of Progress, a tech industry association
10	supporting public policies to build a more inclusive
11	country in which all people benefit from
12	technological advances.
13	I'm here today to urge you to revise your
14	approach and set aside this well-intentioned, but
15	ultimately flawed proposal to regulate behavioral
16	advertising and automated decision-making tools,
17	which exceeds the legislator's directive for an
18	Agency charged with creating privacy rules and stands
19	to harm consumers and innovation alike.
20	A thriving advertising ecosystem is
21	essential to keeping prices low. The draft
22	regulations seek to regulate so-called behavioral
23	advertising by imposing among other things, risk
24	assessments and opt-out mechanisms for first party
25	advertising. These sweeping obligations stand to

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1	further undermine the advertising support of business
2	model that allows technology companies to deliver
3	free or low-cost services to California consumers.
4	While inflation has come down, prices in
5	California are still too high and undercutting the
6	advertising supporting tech ecosystem will deny
7	companies the revenue they need to sustain
8	free-to-the-consumer services. As a consequence
9	as a consequence, services will move to a
10	subscription model. This entire undertaking appears
11	directly at odds with the Agency's statutory mandate
12	to exclude from regulation, personal information
13	provided in connection with services in which
14	consumer intentionally interacts.
15	Lastly, I note regulating advertising at
16	all goes far beyond the CPPA's authority or mandate
17	to regulate privacy. The draft regulations are
18	unnecessary and would create unavoidable confusion,
19	especially as it relates to ADMT. The draft
20	regulations misunderstand the technology they seek to
21	regulate.
22	Specifically, there is no obvious reason
23	to place additional obligations on the training of
24	automated decision tools, which consumers do not
25	interact with, but there is no consumer impacting
j.	

1 algorithm decision in scope of the statute. 2 Subjecting training to rigorous impact assessments 3 goes well beyond what any other jurisdiction in the country requires with no obvious consumer benefit. 4 5 We reiterate our call for the CPPA to focus on its legislative mandate to regulate privacy 6 7 by promulgating that govern -- that govern use of California's private information. 8 The draft regulations go far beyond legislative direction in 9 10 creating unnecessary and ill-conceived regulations of 11 advertising and the training of automated decision 12 making. These reasons we urge you to set aside these 13 regulations in the proposal. MS. MARZION: As right now, we are taking 14 public comment from attendees in the room. 15 If you'd like to make a comment, please form a line by the 16 podium. Okay. We will now take public comments from 17 virtual attendees to make a public comment. 18 At this time, please raise your hand 19 20 using the raised hand feature or by pressing 21 star-nine. If you're joining us by phone, I'll call 22 your name and unmute you when it's your turn to 23 speak. Annette Bernhardt, I'm going to unmute you at this time. You'll have three minutes to make your 24 25 comments. Please begin when you're ready.

1	MS. BERNHARDT: Good morning. My name is
2	Annette Bernhardt, and I direct a technology and work
3	program at the UC Berkeley Labor Center. With the
4	advent of big data and artificial intelligence,
5	employers in a wide range of industries are
6	increasingly capturing, buying and analyzing worker
7	data, electronically monitoring workers, and using
8	algorithmic management to make critical employment
9	related decisions.
10	And yet, California is the first and only
11	place in the US where workers are starting to gain
12	basic rights over their data and how employers use
13	that data to make critical decisions about them. And
14	that's why labor groups and other worker advocates
15	are paying such close attention to the CPPA
16	rulemaking process.
17	Last week, we joined a group of worker
18	advocates in submitting a formal comment letter to
19	the CPPA, providing detailed and empirically based
20	recommendations about how to best protect workers in
21	the Agency's rulemaking on ADMTs and risk
22	assessments.
23	These recommendations are grounded in the
24	principle that the scale and scope of data-driven
25	technologies in the workplace necessitate broad

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1 protections for workers. For ADMTs the letter 2 identifies three main priorities with specific 3 suggestions under each. One, expand the definition 4 of automated decision-making technology to fully 5 reflect the significant variation in how and to what extent employers rely on ADMTs. 6

Two, strengthen notice and access rates 7 8 for workers when an employer has used an ADMT to make a decision about them, given the black box nature of 9 10 many algorithmic systems used in the workplace. And three, restore meaningful right to workers and 12 consumers to opt out of consequential ADMT systems 13 consistent with the language and purpose of the CCPA.

For risk assessments the letter similarly 14 15 identifies three main priorities. One, strengthen 16 the required elements of risk assessments to ensure 17 that potential harms to workers are identified early 18 on and can be addressed prior to implementation of 19 the workplace technology.

20 Two, clarify the roles of workers and 21 unions in risk assessments because they are critical 22 stakeholders and sources of knowledge that should be 23 involved when their employers conduct assessments. And three, strengthen the power of the CPPA to act on 24 25 risk assessments in order to prevent the most harmful



1 violations revealed by those assessments. 2 In closing, by covering workers in the 3 CCPA and adopting strong regulations, California has a historic opportunity to lead the US in ensuring 4 5 that data-driven technologies benefit and do not harm workers. I want to thank Executive Director Sultani 6 7 Agency staff and board members for your committed work on these draft regulations. Thank you. 8 9 MS. MARZION: Thank you for your 10 comments. 11 Ivan Fernandez, I'm going to unmute you 12 at this time. You will have three minutes. Go ahead 13 and begin when you're ready. MR. FERNANDEZ: Hello, my name is Ivan 14 I'm legislative advocate for the 15 Fernandez. California Labor Federation, the Federation of Labor 16 Unions, representing over 2.3 million California 17 18 workers. Here to speak in the importance of the CPPA regulations with the advent of artificial 19 20 intelligence expanding across every single workplace 21 from the entertainment industry all the way to the 22 health space, it is very important to make sure that 23 we are passing true guardrails and protections for workers. 24 Last week we submitted a formal comment 25



letter to the CPPA alongside other worker advocate
 groups on how to best protect workers and the
 Agency's rulemaking on ADMTs and risk assessments.
 These recommendations are focused with the intent to
 ensure that there are true workplace protections for
 workers across the State of California.

For ADMTs, the letter identifies three 7 main priorities with specific suggestions under each. 8 9 The first being to expand the definition of automated 10 decision-making technology, the second to strengthen notice and access rights for workers when an employer 11 12 has used an ADMT to make a decision about them. And 13 the third being to restore a meaningful right for workers and consumers to opt out of consequential 14 ADMT systems, especially seeing that how widespread 15 16 their use is becoming.

For risk assessments, we also have three main priorities there. The first being to strengthen the required elements of risk assessments. Second being to clarify the role of workers and unions in risk assessments, and the third being to strengthen the power of the CPPA to act on these risk assessments.

24Today, we are standing at a historic25junction point in California history where we can



1 make the rule-making processes truly work for workers 2 across California. We very much thank the board, the 3 executive chair, and all staff for the opportunity to 4 speak today and for the process throughout the 5 rule-making process. So thank you so much. And that's all. 6 MS. MARZION: Thank you for your comment. 7 Edwin Lombard, I'm going to unmute you at 8 this time. You'll have three minutes. Go ahead and 9 10 speak when you're ready. 11 MR. LOMBARD: Yes, my name's Edwin 12 Lombard. Today I'm representing the California African American Chamber of Commerce in a number of 13 local African American chambers throughout the state 14 15 of California. On behalf of our membership, I have a 16 couple of key points that I would like to highlight for the CPPA. 17 Respectfully the cybersecurity risk 18 assessment proposed regulation should not move 19 20 forward. With the exception of Board Member 21 MacTaggart, each of you voted to move these 22 regulations forward knowing fully the significant economic impact they will have on California based on 23 24 your own economic analysis. 25 I am not a lawyer, but Prop 24 is clear

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about the regulatory balance that CPPA needs to
follow here. Proposition 24, Section 3(c)(1), which
reads as follows, "The rights of consumers and
responsibilities of businesses should be implemented
with the goal of strengthening consumer privacy while
giving attention to the impact on businesses and
innovation."

The definition of ADMT is overly broad 8 and is very complicated for anyone to understand who 9 10 needs to comply with them. We agree with Board 11 Member MacTaggart's previous comments that he made on 12 July of 2024 where he indicated that the ADMT language is the proposed -- in the proposed 13 regulation is so broad that it would apply to the use 14 of any software used in business, and that it could 15 16 also significantly wipe out ads in the -- in the internet. 17

In our view, the ADMT definition fails to 18 satisfy the clarity standard under government code 19 20 section 11349(c). Clarity means written or displayed 21 so that the meaning of regulations will be easily 22 understood by those persons directly affected by them. CPPA needs to rewrite the entire definition so 23 that it will be easily understood by businesses for 24 25 compliance purposes.



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1	We respectfully request that the CPPA
2	work with Governor Gavin Newsom and the legislature
3	on AI and stopped working in an isolation on this
4	issue. All AI provisions must be stricken from all
5	of the ADMT regulations. And let me close with this,
6	these regulations, you are pushing these
7	regulations you are pushing have real life economic
8	impact on many Californians.
9	If you overregulate California and these
10	companies take their jobs to Arizona, Texas, or other
11	states, is that truly victory for Californians?
12	There is still time to get this right. A reasonable
13	approach to redraft all these regulations will
14	address our concerns. Thank you.
15	MS. MARZION: Thank you.
16	Ben Golombeck, I'm going to unmute you at
17	this time. Go ahead and speak when you're ready.
18	You'll have three minutes.
19	MR. GOLOMBECK: Thank you on behalf of
20	the my name's Ben Golombeck, Executive Vice
21	President at the California Chamber of Commerce on
22	behalf of our 14,000 members. Just appreciate, the
23	time to address you today. Based on our comments
24	over the last 14 months, you're certainly aware of
25	our strong concerns over the ADMT and risk assessment



provisions.

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2 So for today's purposes, I'll focus on 3 the concerns around the proposed cybersecurity audit provisions. Based on board member comments at the 4 last meeting, expressing that these provisions were 5 fine In contrast to the ADMT and risk assessment 6 7 provisions, we fear there isn't sufficient appreciation for industry concerns regarding the 8 cybersecurity audit requirements. 9

10 Generally speaking, we are seriously 11 concerned that there are significant issues that 12 could seriously detract from established security frameworks and from security itself. First, it's 13 vital not to lose sight of the importance that 14 15 companies have to be proactively engaged in actually 16 protecting against cybersecurity threats and not simply engaged in the act of conducting audits upon 17 audits across any number of jurisdictions. 18

Unfortunately, resources are simply not unlimited. Regulations start to require the dedication of more resources to conducting audits than they do to protecting against threats, and that's a concern that we should all share in an outcome we should seek to avoid.

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A major part of the issue is that the



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1 scope of these audits are incredibly over broad, 2 being based only on company size, whereas established 3 frameworks prioritize high risk systems over a business wide focus. We're also concerned that the 4 5 annual requirement, if interpreted in scope broadly by the Agency, runs counter to global privacy 6 7 frameworks like ISO and NIST and will detract resources from assessing and auditing high risk 8 9 systems.

And we note that while the Agency is directed to adopt regulations regarding annual cyber audits, it's also directed to address the scope of those annual audits. There's nothing mandating that the annual audits be of the same size and scope each year.

Finally, for today, the board certification requirement in the draft regulations from our perspective misses the mark. Cybersecurity audit issues should be reported to a company's -excuse me, sorry, chief information security officer, or their highest ranking executive responsible for their cybersecurity program.

As far as imposing board of director oversight and reporting on a broad scope of processing activities, the draft regulations once



1 again depart significantly from other frameworks and 2 from the appropriate role of directors by having them 3 attest that they understand the specific findings of an audit. Other frameworks do not include such 4 5 attestations for good reasons. Again, our concerns are discussed in 6 greater depth in our letter, and we propose language 7 to address these concerns, strengthening our 8 cybersecurity postures and ensuring consistency with 9 10 other frameworks. Thank you. MS. MARZION: Thank you. 11 If you are now 12 joining us in-person and like to make a public 13 comment you can go ahead and to the podium. You'll have three minutes. 14 MR. LEVINE: 15 Appreciate that. Thank you, 16 so much good afternoon, Shane Levine. MR. LAIRD: And I'm just going to have to 17 18 ask our mic is really sensitive. Do you mind just 19 directing it right towards your mouth and getting 20 kind of close to it? Thank you. 21 MR. LEVINE: Thank you. Good afternoon 22 and thank you for the opportunity. Shane Levine here this afternoon on behalf of NetChoice to make a short 23 24 statement. NetChoice appreciates the opportunity to 25 raise concerns with the proposed changes to the CPRA,

1 the provisions attempting to expand the CCPA's 2 authority over automated decision-making technology 3 have no basis in statute. Regardless, the policy implications of 4 5 regulating essentially all computational technology as inherently "high risk" would be disastrous for 6 7 California's AI development. The provisions 8 restricting first party advertisements similarly go beyond the Agency's legal authority and have major 9 10 First Amendment implications. Attacking the ad enabled internet would 11 12 be cost borne by California businesses and consumers 13 at a point in time they simply can't afford to make. This is all on top of the conservative \$3.4 billion 14 15 sticker price for these regulations hitting small 16 businesses. We respectfully ask that you reconsider 17 these changes. Thank you. 18 MS. MARZION: Thank you. Snow Jake, online, I'm going to allow you 19 20 to speak. Go ahead. You'll have three minutes. I'm 21 unmuting you now. Again, that is Snow Jake, go ahead 22 and speak when you're ready. 23 MR. SNOW: Hi, can you hear me. 24 MS. MARZION: We can hear you now. 25 MR. SNOW: Thank you. Good afternoon and



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1	thank you for the opportunity to speak. My name is
2	Jake Snow. I'm a senior staff attorney at the
3	American Civil Liberties Union of Northern
4	California. Technology can make life better for
5	Californians, but only if it is built carefully and
6	used thoughtfully to empower people and address
7	systemic challenges to access equity and justice that
8	have disproportionately harmed, marginalized
9	Californians in the past.
10	And technology broadly, and algorithmic
11	systems specifically can also magnify and expand
12	threats to rights, health, and safety if robust
13	protections are not properly put in place. For that
14	reason, we thank the Board and the Agency staff for
15	all their hard work on these regulations.
16	As algorithmic systems become
17	increasingly ubiquitous in the life of Californians,
18	those systems must meet a high standard of respecting
19	people's rights, ensuring that they can be used
20	safely without harming the people that are already
21	pushed to the margins of our society.
22	Article 1, Section 1 of the California
23	Constitution was enacted in 1972, and it was meant to
24	oppose to put in place effective restraints on the
25	accelerating encroachment on personal freedom and



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1 security caused by increasing surveillance and data 2 collection activity in contemporary society. 3 And that fundamental right a part of California law for over 50 years should inform the 4 5 proposed regulations, specifically the proposed regulations provide people with a categorical opt-out 6 7 right against behavioral advertising. And you've already heard calls this afternoon for privacy law to 8 exclude targeted advertising from its strongest 9 10 opt-out protections. 11 And this is actually simple. A privacy 12 law shouldn't have a behavioral advertising exception for the same reason an environmental law shouldn't 13 have a coal mining exception. Behavioral advertising 14 15 drives an immense and invasive surveillance system 16 that puts people at risk. And the opt-out is important because 17 18 right now, large consumer facing platforms like Meta, Google, Microsoft and Amazon can arguably continue 19 20 serving behavioral advertising even when people don't 21 want them. A stronger opt-out rule is warranted 22 because as the California Privacy Right to Rights Act 23 states, rather than diluting privacy rights, California should strengthen them over time. 24 25 And since voters passed the California



1	Privacy Rights Act in November of 2020, governments
2	and scholars and researchers, activists, companies
3	and the public have continued to gain an
4	understanding of how behavioral advertising affects
5	people's lives, and especially in negative ways, from
6	discriminatory targeting to targeting people with
7	lower price and higher quality ads to scams and ads
8	that target vulnerable people.
9	The Federal Trade Commission has gone so
10	far as to recommend that people opt-out of targeted
11	advertising to protect themselves from scammers, and
12	the FBI has similarly recommended the use of an ad
13	blocker.
14	MS. MARZION: Thank you for your comment.
15	Jesse Lieberfeld, I'm going to unmute you
16	at this time. You'll have three minutes to make your
17	comment. Jesse Lieberfeld, go ahead and speak.
18	You'll have three minutes.
19	MR. LIEBERFELD: Thank you for the
20	opportunity to speak today. My name's Jesse
21	Lieberfeld. I serve as policy counsel for the
22	Computer and Communications Industry Association.
23	We're a not-for-profit trade association that started
24	in California in 1972. Today, 1.6 million
25	Californians work in the digital economy.

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1	CCIA supports appropriate regulation to
2	protect both consumers and businesses. We also
3	support greater consumer privacy protections and the
4	goals of CCPA. However, we do feel that some of the
5	drafts provisions go beyond CCPA's scope,
6	particularly the provisions that regulate companies
7	back-end systems before they ever interact with
8	consumers and those that regulate publicly available
9	information.
10	The section concerning automated
11	decision-making technology extends to decisions that
12	don't have any direct impact on California consumers.
13	For instance, training a businesses' internal model
14	doesn't intrinsically impact consumers unless the
15	model is used in making a significant decision
16	regarding them.
17	However, the proposed rules require risk
18	assessments when models are in development and
19	haven't yet been used in any significant decision
20	regarding consumers. The CCPA already lets consumers
21	control how their data is used for training. They
22	can opt out of sharing sensitive data and correct and
23	delete their data.
24	Requiring risk assessments for ADMT use
25	in back-end internal models by definition doesn't



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1	meaningfully improve consumer privacy and merely
2	inhibits businesses' abilities to improve their
3	services through low-risk profiling and processing.
4	In terms of profiling all the other state
5	laws that define profiling do so in the context of
6	legally significant decisions about the individual
7	profiled, such as providing financial or lending
8	services, housing, insurance, criminal justice,
9	employment opportunities, et cetera.
10	California should require profiling
11	opt-outs only when a significant decision will be
12	made. Granting opt-outs for other types of profiling
13	again diminishes quality of services without
14	significantly improving consumer privacy.
15	The same goes for public profiling. The
16	CCPA explicitly exempts publicly available
17	information. Consumers in a given public space have
18	deliberately chosen not to shield themselves from
19	specific audiences and don't have a reasonable
20	expectation of privacy. The CCPA is clear that
21	requirements for businesses, processors and
22	contractors, including creating risk assessments
23	don't apply to publicly available information, which
24	includes information collected and processed from
25	observing public spaces. We have further suggestions



1 to improve the proposed rules in our written 2 comments. Thank you. 3 MS. MARZION: Thank you. 4 Luigi Mastria, I'm going to unmute you at this time. You'll have three minutes. Begin when 5 you're ready. 6 MR. MASTRIA: Thank you. My name's Lu 7 I'm the president and CEO of the Digital 8 Mastria. Advertising Alliance. The DAA is an independent 9 10 nonprofit that sets and enforces privacy practice for digital advertising, empowering millions of consumers 11 12 around the globe to control how data is used to 13 advertise to them. Thank you for the opportunity to testify 14 15 on the CCPA's proposed regulations. I'd like to make 16 three comments. One, the CPPA's proposed regulations 17 on behavioral advertising exceed the scope of the 18 Agency's authority to regulate there. Two, the proposed regulations would stand 19 20 up an expensive, unnecessary compliance apparatus 21 that would unfairly pick winners and losers in the 22 marketplace. And three, the proposed requirement for 23 entities to use -- that use programmatic advertising to immediately effectuate opt-outs is impractical and 24 25 unnecessary. Let me start with number one.

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1 The CCPA -- the CPPA's proposed 2 behavioral advertising exceeds its scope. The CCPA 3 includes a consumer right to opt-out of sales 4 transfers and personal information to third parties 5 for consideration. The law also includes a consumer's right to opt-out of sharing of information 6 7 to third parties for cross context behavioral advertising. 8 Finally, the law includes a right to 9 10 opt-out of businesses' internal processing of sensitive information and limited context. However, 11 12 the law creates no explicit or implicit right to 13 limit a business' internal processing of data, in 14 particular for its own marketing and advertising 15 purposes. That is to say, to market to its own 16 consumers. In fact, the CCPA explicitly recognizes 17 18 that advertising and marketing is a permissible purpose for which a business may process personal 19 20 information and sets forth no right to limit this 21 processing activity. The Agency's proposed 22 regulations regarding behavioral advertising are 23 nothing more than an attempt to regulate, call it 24 what it is, first party advertising. An area that is 25 not authorized to regulate under the law.



1	The CCPA provides the Agency no authority
2	to create a this new limit for business' use of
3	data for their own customer base. By conflating
4	first party advertising with behavioral advertising,
5	the Agency appears to be attempting to accomplish by
6	rhetoric what it is not permitted to accomplish by
7	law.
8	The CCPA also proposed rules proposed
9	an unnecessary an unnecessary apparatus, which
10	would lead to some \$1.2 billion worth of additional
11	costs in the California economy. The proposed rules
12	would also create burdensome compliance requirements
13	that would significantly impede small mid-size
14	businesses.
15	By your own estimates, some tens of
16	thousands of small businesses would be impacted. In
17	particular, the proposed
18	MS. MARZION: You have 30 seconds.
19	MR. MASTRIA: would require companies
20	to state that they honor opt-out signals clearly,
21	which are not clearly defined by the CPPA and do not
22	have the safeguards enumerated in the law. The law
23	rightly enshrined safeguards, prohibiting default
24	signals, signals at disadvantaged business models and
25	signals that are not clearly enabled by the

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1 California consumer. 2 MS. MARZION: That is your time. Thank 3 you. Kevin Harbour, I'm going to unmute you at 4 5 this time. You'll have three minutes. Go ahead and speak when you're ready. 6 MR. HARBOUR: Thank you, and good 7 afternoon. My name is Kevin Harbour. 8 I'm the president of BizFed Institute and I'd like to address 9 10 CPPA in regards to one of the forums that we convened. In October of last year, the future of 11 12 business technology and communications. 13 We gathered together telecommunications and artificial intelligence industry experts, 14 businesses, local legislators and members of the 15 16 public gathered to discuss how to use AI as a business technology asset to improve small businesses 17 18 and discuss closing the digital divide. It is clear that California's businesses 19 20 are rapidly adopting AI tools and adapting to 21 technological advancements at an unprecedented pace. 22 Due to policy concerns, however, the BizFed Institute 23 is respectfully opposed to the CPPA's current draft rules regarding ADMT, risk assessments and 24 25 cybersecurity audits.

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1 Our flash poll findings in relation to 2 October's forum confirm that 96 percent of 3 respondents actively use AI in the workplace. Over 4 60 percent increasing their usage in just the past Business leaders overwhelmingly support policy 5 vear. initiatives that involve -- that evolve with 6 technology, amplify business support policy 7 initiatives that allow for smoother operations and 8 sustain California's position as a world capital of 9 10 innovation. 11 However, the CPPA's draft AI rules take a 12 restrictive approach that could hinder economic growth and stifle technological progress. 13 AI has already revolutionized -- revolutionizing industries 14 from streamlining hiring processes to enhancing 15 16 broadband connectivity and expanding economic opportunities in underserved communities. 17 We heard from restaurant owners that are 18 leveraging AI driven automation to save time, reduce 19 20 labor costs, and increase efficiency. While 21 broadband leaders are investing in infrastructure to 22 support the growing demand for AI powered tools. 23 Rather than imposing rigid regulatory barriers, we urge the CPPA to collaborate with 24 25 industry leaders to craft flexible forward-thinking



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1 policies that balance innovation with responsible AI 2 development. Our question that we would like 3 answered by the Agency is how does the CPPA plan to 4 ensure that its AI regulations protect consumer privacy without creating unnecessary burdens to 5 stifle innovation and limit the ability of 6 7 businesses, especially small businesses, to leverage AI for efficiency, economic growth, and equitable 8 9 access to technology. You have 30 seconds. 10 MS. MARZION: 11 MR. HARBOUR: Especially as we face very 12 concerning challenges in our state and local 13 community in Los Angeles, California, we must remain competitive in the global AI economy by fostering an 14 15 environment that attracts investment, supports job 16 creation, and ensures equitable assets to emerging 17 technology. 18 We encourage the CPPA to engage directly with businesses, technologists, and educators to 19 20 provide scalable adaptive frameworks that address AI 21 related concerns without stifling progress. Thank 22 you for your time. I urge the Board to reconsider 23 the current approach and favor policies that support innovation, economic growth as (inaudible) see 24 25 through the rulemaking process.

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1 MS. MARZION: Thank you. That is your 2 time. 3 Mark Jacobs, I'm going to unmute you at 4 this time. You'll have three minutes. Please speak 5 as soon as you're ready. MR. JACOBS: Good afternoon, CPA board --6 7 CPPA board members. My name is Mark Jacobs. I'm director of a nonprofit Youth Explosion, LLC 8 progressive nonprofit organization that oversees and 9 10 works with in collaboration several black nonprofit 11 organizations. I want to make a couple of key points 12 for CPPA. Respectfully, CPPA AI proposed 13 regulations should not move forward based on your 14 15 economic analysis except for Board member MacTaggart 16 each of you voted to move these regulations forward knowing the significant impact it would have on 17 Californians. 18 To start off, 98,000 estimated initial 19 20 job losses in California and no readily available 21 data, the lack of data collection on the impacts that 22 it could potentially have, and also data to quantify the numbers of businesses that would be impacted 23 leading to organizations leaving the State of 24 25 California, which is a plague that's going on.



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1 CPPA must redraft the regulations to 2 address the negative fiscal impact on California 3 businesses. We all agree with Mr. MacTaggart in his previous comments made last summer where he has 4 5 dedicated -- or indicated, my apologies, that ADMT language in the proposed regulations is so broad that 6 7 it would apply to the use of any software used in businesses and it also could substantially wipe out 8 ads in internets. Pretty much the loss of revenue 9 10 for businesses. 11 Artificial intelligence addressed 12 directly. Nobody of law authorizes CPPA to include 13 AI in the ADMT. Okay? So in addition to all the conclusions of AI in the ADMT regulations also to 14 satisfy the authority standard under government code 15 16 section 11349, authority pretty much refers to the provision of the law, which permits or obligates the 17 18 Agency to adopt, amend, or repeal a regulation. I'd like to close in saying these 19 20 regulations are that you are pushing have a real-life 21 economic impact on Californians. If you overregulate 22 California, these companies will take their jobs to Arizona, Texas, and other states that are more 23

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this truly what you want as the future of California?

friendly with regards to business and economy.

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1	MS. MARZION: You have 20 seconds.
2	MR. JACOBS: There is still time to get
3	this right. A reasonable approach to redraft the
4	three regulations addressed in our concerns would be
5	required and appreciated. Thank you for your time.
6	MS. MARZION: Thank you.
7	Stoney, I'm going to unmute you at this
8	time. You'll have three minutes to make your comment
9	begin as soon as you're ready.
10	MS. STONEY: Thank you for your time. My
11	name is Stoney. I'm an organizer and strategic
12	campaigner at Strippers United. We are a Los Angeles
13	based nonprofit working to help educate strippers
14	about their rights in the workplace, online and
15	in-person.
16	Business operators and regulators create
17	policies and laws that impact the material working
18	conditions of entertainers. Much of the time these
19	policies are shaped without meaningful discussion
20	with the workers. We are here today to have a seat
21	at the table.
22	Online entertainers commonly pay to work.
23	Companies retain five to 25 percent of every dollar
24	that we generate as a fee for using their platforms.
25	Given this economic and consumer relationship, we



1 urge regulators to adopt the following five 2 recommendations to ensure that California Consumer 3 Privacy Act protects workers. 4 We are asking for comprehensive risk 5 assessments. Platforms must conduct risk assessments before deploying ADMT, addressing potential harms 6 7 such as economic losses, discrimination, and psychological impacts that implement safeguards where 8 risks are identified. 9 10 We need transparency and access. Workers must receive advanced notice of automated systems 11 12 used to make significant decisions and have access to detailed explanations for adverse decisions like 13 account suspensions and terminations. 14 We also ask for opt-out rights. Workers 15 16 should have the right to opt-out of consequential ADMT systems ensuring control over their professional 17 18 data, and we are asking -- we are asking for strength in oversight. The California Privacy Protection 19 20 Agency must enforce robust risk assessments and 21 expand worker involvement and regulatory processes. 22 We are asking that the expansion of 23 definitions happens for the automated decision-making technology and it must be broadened to protect 24 25 workers from emerging technologies that may not yet

1 fall under the current regulatory frameworks. Thank 2 you for your time and energy. Have a wonderful 3 afternoon. 4 MS. MARZION: Thank you. Dylan Hoffman, I'm going to unmute you at 5 this time. You'll have three minutes. Begin when 6 you're ready. 7 Thank you. My name's Dylan 8 MR. HOFFMAN: On behalf of TechNet, I'm the executive 9 Hoffman. 10 director and we represent about 90 companies in the 11 technology and innovation industry, and we represent 12 companies across the spectrum of the innovation economy. I'm talking about companies who not only 13 develop this technology to many, many more who deploy 14 15 it for consumers or users or who are using ADMT in 16 some capacity to improve their business operations. First, I want to thank the Board for 17 18 extending the comment submission period and note we plan to submit our written comments shortly. But I 19 20 do want to touch on a couple of substantive issues 21 with the proposed regulations and again, note that 22 our written comments will go in a far greater detail 23 and provide suggested amendments or alternatives and hopefully ameliorate some of these concerns. 24 As a threshold issue the definition of 25



automated decision-making technology is a concern because of its continued overbroad inclusion of numerous low risk forms of software. As has been 3 noted by board members during previous meetings the 5 definition as it is currently proposed would include far more technologies and uses than intended. 6 Tt. encompasses nearly every use of automated software and technology, even when there is significant human involvement in decisions. 9

10 As a result, the rules cover far more 11 than just automated decisions and would thus 12 implicate many consumer service decisions made by 13 businesses of all sizes every day. Broad definitions of legal or similarly significant effects or 14 15 profiling also pull in far more technologies than 16 necessary and unnecessarily shifts the focus away 17 from high-risk uses of this technology.

18 TechNet members agree that the focus 19 should be on these high-risk use cases and high 20 leverage situations. But these proposed definitions 21 go far beyond high risk and have significant 22 consequences for the later provisions of the 23 regulations, including the risk assessment and opt-out requirements. 24

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As an example, the regulations propose

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1 heightened opt-out requirements with several 2 presumptions that are far too strict to make it 3 harder for companies to provide reasonable avenues to 4 use ADMT to improve their own efficiency and for the 5 ability for workers and consumers to get the goods and services that they want and expect. 6 Furthermore, by having an over-inclusive 7 definition of ADMT, the draft regulations will 8 require significantly more risk assessments be 9 10 completed and filed than necessary. This in turn 11 significantly increases cost for businesses of all 12 sizes and will have downstream impacts on the services that consumers receive. Not to mention the 13 administrative burden on the Agency. 14 15 We remain extremely concerned that the 16 Agency is exceeding the authority granted to it by the voters and beyond the realm of privacy 17 18 regulations. We believe that the Agency should focus on the primary obligations as a privacy agency rather 19 20 than broadly attempting to regulate the use of 21 automated technology and AI. We also remain concerned about the 22 23 interplay of these regulations efforts in the coming The legislature is the best forum to consider 24 year. 25 such impactful and complicated legislation.



1 Appreciate your time. Thank you. 2 MS. MARZION: Thank you. 3 Johnnise Foster-Downs, I'm going to unmute you at this time. You have three minutes. 4 Go 5 ahead and speak when you're ready. MS. FOSTER-DOWNS: Good afternoon. T'm 6 7 Johnnise Foster-Downs with the CalAsian Chamber of Commerce. Also combining our voice with the Hispanic 8 Chambers of Commerce and the African American 9 10 Chambers of Commerce, which you've already heard from 11 this afternoon. Together, we represent over 850,000 12 minority small owned businesses in the State of 13 California, and we want to express some key concerns that we have regarding the draft regulations. 14 15 First, these regulations will place a 16 disproportionate burden on minority entrepreneurs. As minority owned businesses, particularly those 17 18 relying on digital marketing tools will face heightened challenges under these regulations. 19 20 Specifically, regulations like the 21 mandate for the consumer to opt out of first party 22 advertising with no exceptions will make it nearly impossible for small businesses to effectively target 23 their limited advertising budgets. Without targeting 24 25 -- targeted advertising, our small emerging brands,

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1 which are often led by minority entrepreneurs, will 2 struggle to compete against established corporations 3 that have massive advertising budgets. 4 And these regulations also undermine 5 efforts to foster diverse entrepreneurship essential for addressing social equity and economic resilience 6 7 in our communities that are disproportionately affected by systemic barriers. 8 Our second concern is the economic 9 10 burdens for small and diverse businesses. The 11 Agency's own economic impact assessment estimates 12 that these regulations will cost California businesses more than 3.5 billion, which independent 13 analysis suggest may even be underestimated. 14 And already burdened by inflation and supply chain 15 16 challenges small businesses cannot absorb these additional compliance costs. 17 18 Our third concern is the negative impact California is a global leader in 19 on innovation. 20 innovation. Our businesses and our residents are at 21 the forefront of developing cutting edge technologies 22 and the expansive and undefined scope of the proposed 23 regulations risk stifling innovation. For example, the inclusion of decisions related to access and 24 25 provision introduces compliance costs and regulatory



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1	uncertainty that will discourage companies from
2	launching or testing new algorithms in California.
3	And last, we have process concerns
4	with the process, the speed at which these
5	regulations are advancing risks sidelining critical
6	stakeholder input, and we feel the legislature should
7	lead these discussions to ensure robust deliberative
8	and inclusive decision-making.
9	We urge the CPPA to consider the
10	following. One, narrow the scope of the regulations
11	to align with the original intent of the California
12	Consumer Privacy Act.
13	MS. MARZION: 30 seconds.
14	MS. DOWNS: Two, conduct a comprehensive
15	economic impact analysis to better understand the
16	burdens on small and minority owned businesses.
17	Three, pause advancement of these regulations to
18	allow further stakeholder engagement. And four,
19	ensure that regulations foster rather hinder
20	innovation and entrepreneurship. Thank you for your
21	time and attention. We will follow these up in a
22	letter that expounds more on our concerns. Thank
23	you.
24	MS. MARZION: Thank you.
25	Lucine. Last name, initial C, Lucine C.

1 Go ahead and unmute yourself and you'll have three 2 minutes. 3 MS. CHINKEZIAN: Good afternoon. Can you 4 hear me. 5 MS. MARZION: Yes, we can hear you. MS. CHINKEZIAN: Thank you. My name is 6 7 Lucy Chinkezian and I'm counsel at the Civil Justice Association of California. We would like to thank 8 the Agency for the opportunity to comment on the 9 10 proposed regulations. CJAC plans to submit written 11 comments to this Agency in February, but we highlight 12 today some of our most pressing concerns. 13 Generally, CJAC members are concerned that the regulations are overly broad and vague. 14 15 Some of the regulations also appear to exceed what the legislation intended and has authorized. 16 This can lead to unnecessary and costly litigation for 17 both state -- for both the state and businesses. 18 A key issue with the rulemaking is the 19 20 creation of a consumer right to opt out of automated 21 decision-making tools used for consumer profiling, 22 which allows for businesses to engage in first party 23 advertising. This is directly at odds with the CCPA, which expressly gives consumers the right to opt-out 24 of cross context behavioral advertising while 25

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1 allowing businesses to engage in other types of 2 advertising, such as first party advertising. 3 Another major issue is the new consumer 4 right talk out of ADMT training data, which could 5 impact companies developing their own ADMT applications internally. This too is outside the 6 7 scope of the CCPA. We, again, urge the Agency to be measured in adopting these regulations. 8 It should continue to work with the --9 10 work with industry to find ways to address agency concerns, keeping in mind the steep costs associated 11 12 with implementation and taking care to ensure the regulations are consistent with the statute and 13 provide reasonable time for implementation. 14 Thank 15 you again for the opportunity to comment. 16 MS. MARZION: Thank you. Olga Medina, I'm going to mute you at 17 this time. You'll have three minutes. Go ahead and 18 19 start when you're ready. 20 MS. MEDINA: Hi, can you hear me. 21 MS. MARZION: Yes, we can hear you. 22 MS. MEDINA: Hi, good afternoon. My name 23 is Olga Medina and I represent the Business Software 24 Alliance. BSA is the leading advocate for the global 25 software industry. Our members make the

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1 business-to-business technologies used by companies 2 in every sector of the economy. 3 My comments focus on the proposed regulations on cybersecurity audits and risk 4 5 assessments. Broadly, we recommend that the CPPA harmonize these requirements with leading global and 6 7 state privacy laws. Our comments provide more details, but I highlight our key recommendations 8 here. On cybersecurity audits I want to focus on two 9 10 recommendations. 11 First, the proposed regulations should 12 state that cybersecurity audits, certifications and evaluations already performed by companies satisfy 13 the CCPA's requirements. Companies already perform a 14 host of audits to manage cyber risks, including 15 comprehensive ISO 27,001 audits and SOC 2 audits. 16 These audits and other assessments that are 17 18 reasonably similar should satisfy the CCPA's requirements. 19 20 Second, cybersecurity audits should not 21 be reported -- required to be reported to the 22 business' board of directors. We agree that boards 23 play an important role in managing a business' cybersecurity risk management. However, boards 24 already have significant visibility into the 25

cybersecurity risks facing their organizations. They help establish a business' risk tolerance and support the prioritization of cyber risks across the enterprise. Additionally, board members are not themselves risk management experts and therefore should not be expected to perform this function.

On risk assessment, I want to recognize 8 9 that BSA supports requiring businesses to conduct 10 assessments for high-risk processing activities. 11 However, as currently drafted, the proposed 12 regulations raise significant concerns. First, the 13 rules would require businesses to proactively submit risk assessment materials to the CPPA. A requirement 14 that is at odds with leading global and state privacy 15 16 laws and would also result in a potentially enormous quantity of assessments flowing into the CPPA. 17

18 It also creates significant privacy and 19 security concerns. We strongly recommend limiting 20 the types of information businesses will be required 21 to proactively submit and clarify that risk assessment materials will be treated as confidential 22 23 exempt from open records laws and do not constitute a waiver of attorney-client privilege or work product 24 25 protection.

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1 Second, we're concerned about the 2 requirement that businesses perform risk assessments 3 when personal information is processed to train ADMT 4 or AI. This language is extremely broad and would 5 include processing involving generative AI models, which are used for a range of common low risk uses, 6 7 such as summarizing business documents and generating customer service FAOs. These are not the types of 8 processing activities that should trigger risk 9 10 assessment obligations and should be revised. Thank 11 you for your time. 12 SPEAKER 1: Thank you for your comment. 13 Cheryl, I'm going to unmute you at this You'll have three minutes to make your 14 time. comment. 15 Please begin as soon as you're ready. MS. BROWNLEE: Hi. Good afternoon, CPPA 16 Board members. I'm Cheryl Brownlee representing CB 17 Communications and several local Black small 18 businesses. I have a couple of key points that I'd 19 20 like to highlight for CPPA. Respectfully, CPPA ADMT 21 cybersecurity and risk assessments proposed 22 regulations should not move forward. Except for 23 Board Member MacTaggart each of you voted to move these regulations forward knowing fully the 24 25 significant economic impact they will have on



California.

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Based on your economic analysis, 3.5 billion direct implementation cost to businesses resulting in a much larger adverse impact on investment. A negative 30 -- approximately a negative 31 billion. Ongoing cost of 1.0 billion annually for the next 10 years and 98,000 initial job loss in California.

9 There's no readily available data to 10 quantify the number of business impacted, but it's 11 likely that businesses will be leaving California. 12 CPPA must redraft the regulations in its entirety to 13 address the negative fiscal impact on California 14 businesses. Thank you very much.

> SPEAKER 1: Thank you for your comment. Meghan Pensyl I'm going to unmute you at

Meghan Pensyl I'm going to unmute you at this time. You'll have three minutes to make your comment. Please begin as soon as you're ready.

MS. PENSYL: Good afternoon. My name is Meghan Pensyl and I'm a policy director at the Business Software Alliance, the leading advocate for the enterprise software industry. We support protecting consumers from risks of using AI to make consequential decisions, and we are concerned several aspects of the proposed regulations will create



1 significant practical challenges. In addition to the 2 issues raised by my colleague Olga Medina, our 3 comment filing raises five concerns with the proposed 4 regulations on ADMT. 5 First, the definition of ADMT should be clarified. We're concerned the current definition 6 will include a broad range of software well beyond AI 7 systems is not aligned with the terms focus on 8 automated technologies and creates an unclear 9 10 threshold for the extent to which ADMT's must 11 influence human decision making to be in scope. Our 12 comments make civil recommendations to clarify this definition. 13 Second, the definition of significant 14 decision should be clarified. We appreciate that the 15 definition focuses on decisions that result in the 16 provision or denial of important benefits and 17 services, which is a practical threshold. 18 However, the clarity of that threshold is undermined by 19 20 including decisions that result in access to 21 important benefits and services, a vague term that 22 may sweep in an unintentionally broad set of 23 activities. Our comments make specific recommendations to clarify this definition. 24 25 Third, the provisions on training should



be reconsidered or at the very least narrowed. At the outset the proposed regulations assume that training ADMT or AI for certain purposes is inherently problematic and should be constrained. This assumption is misguided.

6 Thoroughly training AI systems on diverse 7 sets of data produces more accurate and more fair 8 outputs and can help produce risks of algorithmic 9 discrimination. Our comments raise several 10 additional concerns with the provisions on training, 11 and we ask again that this aspect of the proposed 12 regulations be reconsidered.

Fourth, practical implementation 13 challenges for previous notices, opt-outs of ADMT and 14 request to access ADMT should be addressed. 15 We're 16 concerned these requirements will result in over notification to consumers, implicate companies, trade 17 18 secrets and other confidential information, distort 19 the roles and responsibilities of different companies 20 along the AI value chain, and in some cases apply 21 more broadly than intended. Our comments make 22 several recommendations to address these concerns.

Finally, the proposed regulation should be harmonized with other legislative and regulatory efforts to create clarity for businesses and



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1 consumers. As a CPPA addresses these issues, we 2 strongly encourage you to account for the global 3 context surrounding the draft regulations and for other -- and for efforts by other policy makers in 4 5 California like the Civil Rights Council and the legislature who are also working on these issues. 6 7 Thank you for the opportunity to provide BSA's feedback. 8 SPEAKER 1: Thank you for your comment. 9 10 Nathan Lindfors, I'm going to unmute you at this time. You'll have three minutes to make your 11 12 comment. Please begin as soon as you're ready. MR. LINDFORS: Good afternoon. 13 My name is Nathan Lindfors and I'm policy director at Engine. 14 15 We're a nonprofit that works with government and a 16 community of thousands of high technology growth oriented startups in California and across the nation 17 to support a policy environment conducive to 18 technology entrepreneurship. I appreciate the 19 20 opportunity to share some brief remarks on these 21 proposed regulations, especially relating to ADMT as 22 artificial intelligence is used, developed and 23 deployed by startups. We'll elaborate on several problems with 24 25 the proposed regulations in our written comments

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1 shared with the Agency, but in the interest of time, 2 I just want to briefly highlight that given the cost 3 to startups, the negative implications for the state 4 and broader national economy and foreseeable, but 5 likely unintended consequences of the proposed regulations, we encourage the Agency not to move 6 7 forward with the regulations without first making significant changes to mitigate those issues. 8 Thank 9 you very much. 10 SPEAKER 1: Thank you. Peter Leroe-Muñoz I'm going to unmute you 11 12 at this time. You'll have three minutes to make your 13 comment. Please begin as soon as you're ready. MR. LEROE-MUNOZ: Good afternoon. 14 My 15 name is Peter. 16 I'm sorry. Go ahead Peter. SPEAKER 1: 17 MR. LEROE-MUNOZ: Let me try it again. Good afternoon. My name is Peter Leroe-Muñoz. 18 I'm with the Silicon Valley Leadership Group, a business 19 20 association representing global companies, research 21 institutions, and frontier startups in the innovation 22 economy. 23 The leadership group is helping to co-lead a statewide coalition of other business 24 25 associations, local chambers of commerce and

1 employers in raising concerns that we collectively 2 share about the proposed regulations and the costs that will be increased for both business owners and 3 4 consumers. 5 The scope of the proposed definition includes technology that uses computation to 6 substantially facilitate human making decision-making 7 as it pertains to automated decision-making 8 technology. This is over broad and the definition of 9 10 the -- of the breadth of the definition is so 11 sprawling that it may be applied to any circumstance 12 in which humans use technology without regard to actual risk of harm from that technology. 13 Further, managing proposed opt-outs 14 15 around ADMT will prove onerous. This is a standard tool used by startups, entrepreneurs, educational 16 institutions, and companies large and small. 17 18 Centralizing opt-outs across multiple systems within an organization may take considerable time to develop 19 20 and will no doubt require significant capital outlays from small and local businesses that often lack the 21 22 resources and expertise for cost intensive projects 23 like those that would be required by the regulation. In keeping with a theme of cost you've 24 25 heard several times today, but it bears repeating



1 that the standardized impact assessment prepared in 2 conjunction with proposed regulations reveal that 3 they will have an impact on nearly 52,000 California businesses, large and small, and have a \$3.5 billion 4 5 drag on the state's overall economy. More alarmingly, the CPA proposes to 6 7 usher in a regulation, a set of regulations that by the assessment's own admission will result in 8 hundreds of thousands of California jobs lost. 9 The 10 proposed regulations will clearly have an impact on 11 businesses and consumers on the golden state. 12 The rush to regulate here is imprudent. 13 A more thoughtful approach would be to allow the legislature and governor's administration to publicly 14 consider, debate and receive public feedback on a 15 risk-based ground in a -- in terms of understanding 16 the actual opportunities and challenges presented by 17 rules for ADMT and artificial intelligence. 18 Innovation drives California's economy 19 20 and one look need -- one need not look any further 21 than our present budget situation. The governor's 22 administration recently recognized that the state 23 budget has improved dramatically from last year's shortfall with a marginal amount of surplus, largely 24 based on the success of the state's technology 25

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1 sector. 2 SPEAKER 1: You have 20 seconds. 3 MR. LEROE-MUNOZ: Overeager and ill 4 consider regulation on developing technology will 5 stymie this success. For these reasons we respectfully ask of the state legislature and 6 7 administration and not this single agency devise 8 appropriate risk-based regulations for AI and ADMT. 9 Thank you. 10 SPEAKER 1: Thank you for your comment. 11 A. Van Seventer, I'm going to unmute you 12 at this time. You'll have three minutes to make your 13 comment. Please begin as soon as you're ready. VAN SEVENTER: 14 MR. Thank you. Ι 15 appreciate the time. My name is Anton van Seventer 16 and I'm counsel for privacy and data policy with a software and information industry association whose 17 more than 380 members are committed to fostering the 18 free flow of information to enhance both business 19 20 opportunities and consumer experiences. Our greatest 21 concern with these draft regulations does lie with 22 the automated decision-making tools section. At the same time, while our focus is on 23 ADMT, there are substantive issues being addressed in 24 25 the changes to the existing regs that we similarly



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hope will not be ignored by the Agency and will be reflected in our written feedback.

Regarding ADMT, for example, the draft regulations would create a consumer right to opt-out of ADMT used for consumer profiling. As written this means the regulations would place a large burden on businesses to actually entirely redesign their services long used by customers.

9 So for example, a California resident may 10 purchase cleaning supplies at regular intervals in an 11 online marketplace, and today that marketplace could 12 suggest that the customer may need to order again. 13 Yet the current proposed rule will disrupt this 14 ability for businesses to do this basic first party 15 advertising to their own consumers.

This is all that is meant by behavioral advertising, but is also and notably well beyond the scope of the CCPA, where both negotiations with the business community and its plain text specifically conceded that businesses could continue to use data from their own customers to improve their products and to advertise to these customers.

Our second major concern regarding ADMT and the draft regulations is that they do create a customer right to opt-out of ADMT training data. So we think this really would first unnecessarily
 hamstring California startups developing their own
 ADMT applications using products from larger tech
 companies.

5 But furthermore, many large tech companies, many of which have their home in the 6 7 state, will also find it more difficult, if not impossible to maintain representative training data 8 that does not unintentionally discriminate against 9 10 groups whose representation in the dataset as a whole is then skewed by these opt-outs. And this would be 11 12 the case even if the discriminated data subjects had themselves refrained from opting out further adding 13 to the potential injustice here. 14

15 Lastly, we do want to highlight that we believe the agency's process for conducting its 16 economic analysis of these regulations for several 17 18 reasons that we will highlight in a written response vastly underestimates the cost of California 19 20 businesses by failing to look at the costs outside 21 the state and how that will actually affect the 22 businesses operating within the state.

If the Agency wants to effectively
regulate privacy and ensure business compliance, we
believe it first needs to fully understand the



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1 realistic financial burdens of these draft 2 regulations. We do appreciate the complexities at 3 play here. But due to the overly broad and imprecise elements of the draft, we strongly encourage the 4 5 Agency to fully incorporate these crucial elements of stakeholder feedback. We very much appreciate your 6 7 consideration. Thank you. Thank you for your comment. 8 SPEAKER 1: Swati Chintala, I'm going to unmute you 9 10 at this time. You'll have three minutes to make your Please begin as soon as you're ready. 11 comment. 12 MS. CHINTALA: Good afternoon. My name is Swati Chintala and I'm sharing these comments on 13 behalf of Tech Equity. Our organization has 14 previously provided feedback on the CPPA's draft 15 regulations regarding ADMTs through public comments 16 in March, May and November of 2024, as well as 17 18 through letters to the board in February, March and this month. And through letters coordinated by Dr. 19 20 Annetta Bernhardt from the UC Berkeley Labor Center. 21 As a California based nonprofit 22 organization focused on the tech industries impact on labor and housing. We believe that AI and other 23 digital technologies represent one of the most 24 25 important issues that will shape the economic



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2 come. 3 Original research that we have conducted 4 and previously shared with the Board, demonstrates 5 how opaque technologies already shaped the lives of California's workers and renters with profound equity 6 7 implications. In our workplaces these technologies have the potential to affect workers wages and 8 working conditions, race and gender equity, job 9 10 security, health and safety, the right to organize and autonomy and dignity. 11 12 And these technologies are also 13 determining access to and the conditions of housing with the potential for increasing the vulnerability 14

opportunity of workers and renters for decades to

of under protected renters, even as many are largely unaware that the technology was used at all. We believe that through this rule-making the CPPA can enact a clear common-sense foundation for the use of ADMT and to ensure that workers and renters have critically needed information, rights and protections.

Those protections should include the fundamental right to opt-out of automated decision-making systems. These reasonable provisions give people meaningful control and information in



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context in which ADMT could contribute to risks such 1 2 discrimination based on different protected classes, 3 lack of consumer control over their personal 4 information, economic harm and psychological and 5 reputational harm from invasive surveillance.

As noted in the CPPA's initial statement 6 7 of reasons, the Board is capable of facilitating innovation in the tech sector while providing protection to vulnerable communities from for foreseeable harms. But it'll take the CPPA's sustained attention to data-driven technologies in the workplace and the housing sector to realize that 13 promise.

Privacy is not just about the individual 14 collection of a person's data, but also the use of 15 16 that data and the ability for people to control their The CPPA is fulfilling its mandate when it 17 data. 18 recognizes this dynamic and pursues rules such as these that clarify our rights over the personal 19 20 information that businesses collect about us and how 21 we can exercise these rights.

As included in the initial statement of 22 23 reasons these regulations will promote fairness and social equity while reducing discrimination on the 24 25 basis of protected classes that can result from the

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1	use of ADMT. We have a historic opportunity to lead
2	the US in establishing workers and renters as key
3	stakeholders and decisions about how best to govern
4	artificial intelligence and related technologies.
5	Thank you to the CPPA director, staff and board for
6	your work on these important regulations and the
7	opportunity to provide comments today.
8	SPEAKER 1: Thank you for your comment.
9	Rin, I'm going to unmute you at this
10	time. You'll have three minutes to make your
11	comment. Please begin as soon as you're ready.
12	MS. ALAJAJI: Hello, can you hear me?
13	SPEAKER 1: Yes. We can hear you.
14	MS. ALAJAJI: Hi. Good afternoon, board
15	and staff. My name is Rin. I'm legislative activist
16	at the Electronic Frontier Foundation at Digital
17	Rights nonprofit based in California.
18	SPEAKER 1: Sounds like we just lost you.
19	MS. ALAJAJI: Is being can you hear me
20	now?
21	SPEAKER 1: Yes.
22	MS. ALAJAJI: Sorry. Californian's
23	personal data is being repurposed every day to train
24	automated decision-making technologies, and we
25	applaud the CPPA for applying its expertise and

leveraging its authority to provide Californians with 1 2 basic transparency and recourse via this rule making. 3 These reg --4 SPEAKER 1: It appears that the caller 5 dropped, so we'll move on to the next participant. But she can call back in and we will accept her 6 7 comment. Caleb Williamson, I'm going to unmute you 8 at this time. You'll have three minutes to make your 9 10 Please begin as soon as you're ready. comment. 11 MR. WILLIAMSON: Good afternoon. Members 12 of the committee. My name is Caleb Williamson. I'm 13 State Public Policy Council at ACT, the App Association. I like to say that we represent the 14 true backbone of innovation. So most of our members 15 16 are startups and small businesses. They're independent developers, all of whom are leveraging 17 technology to turn our ordinary devices into smart 18 devices. 19 20 But on top of that, they're building 21 software solutions for larger companies, for smaller 22 companies and for local businesses as well. And we 23 have two main -- we have two main concerns with the proposal and we will be following up with more robust 24 25 written testimony.



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The first is we believe that the proposal undermines some consumer expectations and the ways 3 that our members try to meet these consumer expectations. So the proposed regulations would 5 require we feel unnecessary disclosures about ADMTs for consumers who have already agreed to receive 6 7 products and services.

We believe this creates digital red tape 8 that puts a barrier between customers and the 9 services that they -- that they expect rather than 10 11 enhancing privacies. We believe this rule of --12 creates frustrating opportunities for consumers and 13 damages their experience, which is critical to maintaining trust, especially for small businesses. 14

We believe -- secondly, we believe that 15 there are some privacy might -- may be undermined. 16 These additional disclosures would lead to notice 17 18 fatigue as consumers would be bombarded with more and more notices. We believe this interrupts their 19 20 experience while they -- when they least expect it, 21 and it erodes trust in privacy notices, which are the 22 foundation to any meaningful privacy dialogue. If consumers lose confidence in the notices that they're 23 receiving, we believe privacy protections will be 24 25 undermined rather than strengthened.

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1 Furthermore, the impact on small 2 businesses is significant. Small businesses are 3 already grappling with many challenges, especially in regulatory environments that often don't consider 4 5 their unique needs. Not saying California is one of them, but we're saying these proposals align 6 7 sometimes with other jurisdictions that don't even create a seat at the table for small businesses. 8 But we believe these proposed regulations 9 10 would impose heavy compliance costs and 11 administrative burdens that could divert critical 12 resources away from innovation, job creation, and 13 consumer service. For many small businesses, these added costs could be -- could be the difference 14 between growth and closure and even an exit. 15 16 Given these concerns, we urge the CPPA to take the following actions first, withdraw these 17 18 regulations and address these requirements as part of a broader privacy related regulation rather than 19 20 adding unnecessary complexity. 21 And secondly, we encourage you all --22 what you all have done, and we applaud you for this, 23 engaging more closely with small businesses during the regulatory drafting and process to ensure that 24 25 voices will continually be heard and that we are not



1 unfairly burdening small businesses by the rules that 2 are being proposed. 3 SPEAKER 1: Thank you for your comment 4 vou are at time. Rin, I'm going to unmute you at this 5 You'll have three minutes to make your 6 time. comment. Looks like the call dropped last time but 7 you'll have three minutes to speak. 8 MS. ALAJAJI: Thank you so much. 9 I'm so 10 sorry for the technical difficulties. As I said last 11 time, my name is Rin. I'm legislative activist at 12 the Electronic Frontier Foundation, a digital rights 13 nonprofit based in California. Thank you for the opportunity to speak on these proposed regulations 14 and for the Agency's work on them. 15 Californian's personal data is being 16 repurposed every day to train automated 17 18 decision-making technologies, and we applaud the CPPA for applying its expertise and leveraging its 19 20 authority to provide Californians with basic 21 transparency as -- and recourse via this rulemaking. 22 These regulations are clearly within the 23 Agency's statutory authority, which extends to fulfilling the purpose of the California Consumer 24 25 Privacy Act and the underlying constitutional privacy

1 framework on which it builds. We do, however, urge 2 the Agency to continue strengthening and clarifying 3 the ADMT regulations to ensure that people's rights 4 are protected against technology that could cause 5 them harm.

First, definitions in the -- in the draft 6 7 rules should ensure that covered businesses cannot exploit ambiguity to avoid regulation. Specifically, 8 we urge the Agency to ensure that definitions of ADMT 9 10 adequately protect people and align with definitions in other areas of state policy, and that the 11 12 definition of significant decision regarding a 13 consumer explains what threshold of significant is with clear and specific examples. 14

15 Second, we appreciate the Agency's 16 recognition of the importance of opt-out rights for ADMTs but believe that strong opt-out rights should 17 18 be preserved for the most harmful ADMT applications and that the exceptions and the proposed regulations 19 20 that hamstring people's ability to opt out of ADMTs 21 and could control how their personal information is 22 used should be clarified, narrowed, or eliminated.

Lastly, the proposed regulations should clearly ensure that the laws protection for trade secrets does not undermine the public and the



1 Agency's ability to understand how businesses use 2 Californian's personal information. 3 As algorithmic decision-making continues 4 to expand the issues of trade secret law being used 5 to undermine the transparency necessary for the public and the government will only increase. We 6 7 must ensure that trade secrecy only protects real trade secrets and not whatever a company chooses to 8 label as a trade secret. 9 10 The US workplace is rapidly becoming a site for the deployment of AI and other digital 11 12 technologies. A trend that will only escalate moving forward. Full coverage of the CCPA is a critical 13 first step to ensure that California workers have the 14 15 tools necessary to advocate for their rights in the 16 21st century data-driven workplace. These are difficult issues and we 17 18 recognize that California is leading the way in 19 crafting regulations to address them. Again, I would 20 like the -- to thank everyone involved in these draft 21 regulations for your work and the opportunity to 22 speak twice today. Thanks again. 23 SPEAKER 1: Thank you for your comment. Evelina Ayrapetyan, I'm going to unmute 24 you at this time. You'll have three minutes to make 25



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1 your comment. Please begin as soon as you're ready. 2 MS. AYRAPETYAN: Thank you. Hi, good 3 afternoon, members of the California Privacy 4 Protection Agency. Thank you for the opportunity to 5 speak today. My name is Evelina Ayrapetyan and I am with the Center for AI and Digital Policy. We advise 6 7 national and state governments and international organizations such as the OECD, Council of Europe, 8 EU, UNESCO on AI and digital policy. I'm here to 9 10 address the importance of integrating the following 11 measures and regulating ADMT. Our written 12 recommendations were submitted to the Agency today. 13 Before I offer our recommendations, I'd like to reemphasize that the CPPA's regulatory scope 14 15 includes overseeing how businesses handle personal 16 information in the context of ADMT training data, 17 ensuring compliance with data privacy laws, and 18 protecting consumer rights even when consumers do not directly interact with the technology. Now onto our 19 20 recommendations. 21 First, we strongly urge the CPPA to 22 enforce the purpose limitation principle, 23 specifically for the use of ADMT in making

24 significant decisions. The purpose limitation 25 principle ensures that data is collected for a



1 specific, explicit and legitimate purpose and is not 2 further processed in any -- in ways incompatible with 3 that purpose. To align with this principle in the 4 5 context of ADMT, we recommend that the CCPA require businesses to limit data collection to strictly what 6 7 is necessary for the stated purpose. Data minimization standards could make compliance 8 requirements for businesses more straightforward 9 10 rather than monitoring a wide range of complex 11 regulatory obligations with excessive data 12 collection. 13 Second, we recommend the development of standardized incident reporting mechanisms to 14 document failures and systemic risk in ADMT systems. 15 16 This would help identify reoccurring issues like discriminatory lending algorithms or biased hiring 17 18 tools. Systemic incident reporting would allow the CPPA to distinguish between isolated errors and 19 20 systemic vulnerabilities fostering accountability and 21 improving oversight. 22 Finally, we urge the CPPA to prohibit the use of children's data in training ADMT systems. 23 Children are particularly vulnerable to profiling and 24 misuse of their information. The FTC's recent 25

1 proposal to bar Meta from monetizing children's data 2 underscores the authority and necessity for 3 regulatory action to protect children from harm. Ву 4 adopting similar protections, the CPPA can safeguard 5 children's privacy and prevent their data from being exploited for high-risk applications. 6 SPEAKER 1: You have 30 seconds. 7 MS. AYRAPETYAN: California has the 8 opportunity to set a gold standard for privacy and 9 10 consumer protection, and I appreciate the opportunity to offer our input. Thank you. 11 12 SPEAKER 1: Thank you for your comment. 13 Sarah Harris, I'm going to unmute you at this time. You left three minutes to make your 14 15 comment. Please begin as soon as you're ready. MS. HARRIS: Good afternoon. CPPA Board 16 members, I am Sarah Harris, representing the Black 17 Business Association and many local small businesses. 18 On behalf of our membership, I have a few remarks. 19 20 Respectfully, CPPA, ADMT proposed regulations should 21 not move forward. Board Member MacTaggart was the 22 only member who voted not to move these regulations 23 forward. There is no readily available data to quantify the number of businesses impacted, but 24 25 businesses are likely to leave California.



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1 Proposition 24 is clear about the 2 regulatory balance that CPPA needs to follow here --3 excuse me. Proposition 24, Section 3(c)(1) which reads as follows, "The rights of consumers and the 4 5 responsibilities of businesses should be implemented to strengthen consumer privacy while giving attention 6 7 to the impact on business and innovation. "CPPA must redraft the regulations to address the negative 8 fiscal impact on California businesses. CPPA needs 9 10 to rewrite the entire definition, so businesses will 11 easily understand it for compliance purposes.

Artificial intelligence, we respectfully request that CPPA work with Governor Newsom and the legislature on API and stop working in isolation on this issue. Nobody of law authorizes CPPA to include AI in the ADMT. All the provisions must be stricken from all of the ADMT regulations.

Let me close with this. These regulations are -- these regulations you are pushing have a significant impact on many Californians. There is still time to get this right. Please take a responsible approach to redrafting all three regulations. Thank you. SPEAKER 1: Thank you for your comment.

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SPEAKER 1: Thank you for your comment.
P. Anthony Thomas, I'm going to unmute



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1 you at this time. You'll have three minutes to make 2 Please begin as soon as you're ready. your comment. 3 MR. THOMAS: Thank you very much. Good 4 afternoon members and thank you for your indulgence 5 this afternoon. I know it's not easy to sit through three-minute testimony all day long. I'll make my 6 remarks brief. I'll associate my remarks with Mr. 7 Harbour, Mr. Hoffman, Ms. Foster-Harris, and of 8 course, Mr. Brownlee. We all understand that AI 9 10 innovation has many advantages to all of us. 11 For small businesses, everything from the 12 small thing of auditing, be it expense management, 13 the whole nine yards. But again, if small businesses to be our lifeblood or our backbone of our community 14 then it would make sense not to regulate our -- not 15 16 to regulate these entities out of the equation. CPPA has an awesome responsibility, we understand that. 17 18 But our request certainly would be that do not move forward with the current regs that has 19 20 been drafted until a thorough -- a thorough rewrite 21 has been completed and of course, reviewed and 22 embraced by California small business community.

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Once again, I want to thank you. I'm P. Anthony

Thank you very much, members.

Thomas, managing partner the Thomas Advocacy Group.



Thank you for your comment. 1 SPEAKER 1: 2 Nats Honey, I'm going to unmute you at 3 this time. You'll have three minutes to make your comment. Please begin as soon as you're ready. 4 5 MS. HONEY: As President of Strippers United, I represent a diverse community of strippers 6 7 and ally activists dedicated to advancing workers' rights, equity, and dignity within our industry. 8 Our organization has achieved significant milestones 9 10 including unionizing Star Garden strippers, providing 11 free legal clinics, and fostering mutual aid and 12 education initiatives. These accomplishments underscore our 13 commitment to addressing systematic inequities and 14 amplifying the voices of workers who are often 15 16 excluded from critical decision-making processes. 17 Our perspective on California Consumer Privacy Act, 18 Strippers United is deeply invested in the privacy rights of workers, particularly as digital platforms 19 20 and automated systems increasingly influence our 21 industry. 22 Online platforms often take a 23 disproportionate share of our earnings, and yet workers are excluded from decisions about automated 24

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technologies that impact hiring, firing, compensation

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1	and monitoring. These practices can have a profile,
2	economic, psychological, and discriminatory
3	consequences attached. We urge regulators to adopt
4	the following five recommendations to ensure the
5	California Consumer Privacy Act protects workers.
6	One, comprehensive risk assessments.
7	Two, transparency and access. Three, opt-out rights.
8	Four, strengthening oversight. Five, expanding
9	definitions so that automated decision-making
10	technology must be broadened to protect workers from
11	emerging technologies that may not yet fall under
12	regulatory frameworks.
13	These measures are critical for
14	protecting workers, economic and personal autonomy,
15	especially those in vulnerable industries. By
16	expanding worker protections under the California
17	Consumer Privacy Act, we can ensure that privacy laws
18	evolve alongside technological advancements and
19	safeguard the rights of all workers, especially those
20	most vulnerable to exploitation.
21	Strippers United Strippers United is
22	ready to collaborate with policymakers, industry
23	leaders, and community stakeholders to implement
24	these recommendations. Together we can create a fair
25	and more equitable landscape for all workers in

4	
1	California and beyond. Thank you for your attendance
2	and time. Big thanks to the UCB Labor Center. Stay
3	safe stay sane. Nats Honey, President Strippers
4	United.
5	SPEAKER 1: Thank you for your comment.
6	Pat, I'm going to unmute you at this
7	time. You'll have three minutes to make your
8	comment. Please begin as soon as you're ready.
9	MR. UTZ: All right. Does everyone hear
10	me out? All right. Does everyone hear me all right?
11	SPEAKER 1: Yes, we can hear you now. Go
12	ahead. Thank you.
13	MR. UTZ: Okay, perfect. Good morning,
14	Chair Urban and board members. My name is Patrick
15	Utz and I am the co-founder and CEO of a San
16	Francisco based startup called The Abstract. And we
17	use AI to help our clients understand how regulatory
18	changes will impact their business and operations.
19	We employ 12 people and we're working hard to find
20	new clients and grow.
21	So thank you for giving me the chance to
22	speak today. I appreciate your efforts to protect
23	Californian's privacy, but I'm concerned that your
24	proposed data collection and ADMT opt-out mandates
25	can negatively impact California based tech startups



like ourselves.

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2 Although Abstract doesn't yet meet the a 3 hundred thousand website, its threshold, we're going to hit that very soon in the coming months here. 4 So we use data and ADMT powered advertising and sales 5 engagement tools to tell the right people about our 6 services. It's how we grow and our target clients 7 and large enterprises, including many here in 8 California. 9

10 So, to sell the -- to those enterprises 11 we first have to reach the appropriate decision 12 makers. If those people have opted out of receiving 13 data or ADMT powered communications which many may 14 do, simply out frustration with the proposed pop-ups, 15 we won't be able to tell them about our business. 16 That will make it very difficult for us to scale.

17 Similarly, if potential customers have to 18 navigate several confusing pop-up windows before 19 visiting our website, they may leave before they 20 actually find out what we do, which is also costing 21 us some vitally important new clients.

22 More broadly by mandating costly and 23 potentially damaging website redesigns for businesses 24 that successfully attract Californians to the sites, 25 these proposed regulations effectively penalize our

growth. And by making it harder for California based businesses to find and be found by customers, the regulations will, as your Agency's economic impact statement notes, impact business' competitiveness against out of state competitors.

6 Your Agency's economic impact statement 7 estimates it will cost a typical business over 8 \$20,000 a year for a decade to make its website 9 compliant with the new regulations. That's a ton of 10 money for a small business, especially a startup to 11 invest in making its business less capable of 12 growing.

Again, I applaud your efforts to protect Californian's data but I urge you to consider the proposed rules, broader implications. Californians will be better served by more balanced regulations that protect consumers and are less threatening to our state's vibrant startup community. Thank you for considering my comments.

MS. MARZION: Thank you. At this time, we are accepting public comment from virtual attendees. To make a public comment, please raise your hand using the raised hand feature or by pressing star nine. If you're joining us by phone, I'll call your name and unmute you when it's your



1 turn to speak. 2 Gil Laura, I'm going to unmute you at 3 this time. You'll have three minutes. 4 MS. LAURA: Thank you very much. Yeah. 5 My name is Gilbert Laura, and I'm here on behalf Hi. of Biocom, California, which represents over 1,800 6 7 life sciences organizations across the state. These organizations include medical device companies, 8 biotech startups, and academic research institutions. 9 10 While we fully support your efforts to 11 strengthen privacy protections, we have concerns 12 about how some aspects of these proposed regulations 13 could impact our industry, particularly small businesses and the innovative work they do. 14 15 Beginning with cybersecurity audits, life 16 science companies already conduct rigorous audits under federal regulations like HIPAA and FDA 17 quidelines. These audits covered things like 18 encryption and access controls. Adding another layer 19 20 of requirements could cost businesses thousands of 21 dollars annually. And for smaller companies, this could 22 23 mean redirecting resources away from critical research. We urge the Agency to allow existing 24 25 frameworks like HIPAA to satisfy these new

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1	requirements. It's a practical way to avoid
2	duplication without compromising security.
3	Finally, regarding ADMT and personalized
4	medicine, ADMT is used to analyze complex data and
5	recommend treatments. Transparent transparency is
6	important, but requiring businesses to disclose the
7	inner workings of these algorithms could expose
8	proprietary information and discourage investment in
9	these lifesaving innovations.
10	A better approach would be to require
11	high level summaries that explain how the technology
12	works without giving away sensitive details. In
13	short, we believe these regulations need adjustments
14	to avoid unintended consequences.
15	By leveraging existing frameworks and
16	refining definitions, the Agency can protect privacy
17	without stifling innovation or making it harder for
18	small companies to operate. Thank you for your time
19	and for considering our input.
20	MS. MARZION: Thank you for your
21	comments. If any other members of the public would
22	like to speak at this time, please go ahead and raise
23	your hand using Zoom's raised hand feature or by
24	pressing star nine.
25	MR. LAIRD: So seeing that there are no

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1 new hands raised yet at this time, if anybody had 2 their initial comment cut off because of the 3 three-minute limit and would like to reraise their 4 hand to complete their remarks you're welcome to do 5 so at this time. MS. MARZION: Luigi Mastria, I'm going to 6 7 unmute you at this time. You'll have three minutes. If the last caller wanted to speak, go ahead and 8 raise your hand once again. Luigi Mastria, you'll 9 10 have three minutes. 11 MR. MASTRIA: Thank you. As I was 12 saying, the proposed opt-out preference signal rules 13 would require companies to state that they honor signals from -- that the CPPA has clearly defined 14 15 which signals should meet the safeguards that are 16 enumerated in the law. The law rightly enshrined safeguards, the 17 18 prohibit default signals, signals that disadvantaged business models and signals that are not clearly 19 20 enabled. As drafted the proposed rules would 21 interfere with legitimate commerce by creating 22 barriers for entry for businesses and impose uneven 23 compliance requirements on different business models. 24 And by threatening data sets that businesses need to function. 25



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1 By creating additional gatekeepers via 2 browser controls and other settings based on opaque 3 technology that interferes with responsible commerce, 4 the Agency is exchanging consumer convenience, 5 competition, and well understood privacy controls for vague marketing promises from entities wishing to use 6 7 the Agency's rulemakings as a way to gain advantage against competitors to offer features that have 8 proven not to have consumer demand. 9 10 The legislature has time and again, 11 wisely chosen not to force such anti-competitive 12 protocols on Californians. The Agency should 13 critically assess the impact the proposed opt-out preference signal rules would have on consumers and 14 the economy and should not advance them as they're 15 16 currently drafted. Lastly, the proposed requirement for 17 18 entities to -- that use programmatic advertising to immediately effectuate opt-out rights is impractical 19 20 and unnecessary. The requirement ignores common 21 realities associated with honoring opt-out rights. 22 For example, some vendors in the real time bidding space update their suppression lists to account for 23 24 opted-out users on a weekly basis. 25 In addition, the current CCPA regulations



1 already require businesses to notify third parties 2 who receive personal information associated with the 3 consumer after the consumer makes an opt-out 4 selection with the business. The CPPA should update 5 the proposed regulations to require businesses to comply with the opt-out requests as soon as feasibly 6 7 possible, but no longer than 15 days from the date that they received the requests. 8

9 I want to thank you for the opportunity 10 to present this testimony today, and we at the DAA 11 look forward to continuing to work with you as you 12 take steps to update the proposed regulations to 13 align them with the text of the CCPA and the scope of 14 the Agency's regulatory authority. Thank you.

MS. MARZION: Thank you. If members of the public who have already made a comment or would like to speak again, you can go ahead and raise your hand. We will take additional comments at this time.

MR. LAIRD: First off, I just want to thank everybody who's participated so far in this public hearing. The staff here are going to take a 15-minute break until 4:00 p.m. at which time will we return. This hearing does run until 6:00 p.m. this evening, so we will be here and eager to hear any additional comments folks are willing to make.



1	But we'll be taking a 15-minute break now. Thanks.
2	(Recess).
3	MS. MARZION: From break and we will be
4	taking public comment until 6:00 p.m. today. So if
5	you'd like to make a public comment, please raise
6	your hand using the raised hand feature or by
7	pressing star nine if you are joining us by phone.
8	Anthony Licon, I'm going to unmute you at
9	this time. You have three minutes. Go ahead and
10	start when you're ready.
11	MR. LICON: Great. Thank you. Can you
12	hear me.
13	MS. MARZION: Yes, we can hear you.
14	MR. LICON: Excellent. Hi. So I'm a
15	chief strategy officer, partner down at a company
16	called Epic Reach down in Burbank. My company
17	actually works with a lot of different brands and
18	studios down here. So my comment is one, is a
19	couple of things is we work with them primarily on
20	contests and sweeps and smaller things like that.
21	We're a vendor.
22	A lot of our business comes from them and
23	a lot of the requirements that are actually being
24	considered right now actually put a cost on us a
25	large cost that doesn't allow us to be competitive.

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And a lot of these are prohibitive, so they actually
 would help other larger places get the business
 rather than smaller places like us.

4 So, a couple things I like to kind of 5 bring up directly is -- so there's one mandate in here about the privacy, some of the extra costs that 6 are going in here. So for us I believe it's within 7 the registration fees for data brokerage fees when 8 we're looking into it that we're making right now, 9 10 would take it up to about \$400 right now it's about \$6,500. It's about a 1500 percent increase, which is 11 pretty high. 12 That's actually a disproportion of 13 financial burden just for us as a small business. Other larger places can handle that, but again, we're 14 a vendor and that's something that's actually 15 16 affecting us.

The other part too is there is a rule in 17 18 here about actually adding in more popups and more disclosures. So right now the way the rules go is we 19 20 already -- the CCPA already requires us and companies 21 accommodate universal opt-outs. We also do -- we do 22 that right now, we respond to customer's requests 23 related to privacy. All the opt-outs are actually a good method to go across the board and adding 24 25 additional opt-outs or other processes. It's a bit



1 -- it's a bit of unnecessary cost. It's for us, it's 2 adding a bit more. 3 And then the other thing too, like adding 4 additional notices and screens. A lot of people now 5 when they go through a process, they just hit yes, yes, yes to everything because it's just, you're 6 7 saddled with everything. I think adding too many pieces actually has a detrimental opposite view of 8 what you're trying to do. So for us, simplicity is 9 10 the number one way of -- to go -- to go about this, 11 what you're trying to do. 12 And then again, with a lot of the 13 registration fees, we think that's just -- that cost is just a little bit too -- gone too far. 14 So I do thank you for listening to me I would ask you to 15 16 please engage more closely with smaller businesses such as mine and others during this process. Make 17 sure our voices are heard and our challenges are 18 addressed. So that's everything for me. 19 20 MS. MARZION: Thank you for your comment. 21 Again, if you've already made a comment and would 22 like to make an additional comment, or if you 23 haven't, we would love to hear from you. So please raise your hand using the raised hand feature or by 24 25 pressing star nine on your phone.

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1 Rocio, I'm going to unmute you at this 2 You'll have three minutes. Go ahead and start time. 3 when you're ready. MS. BAEZA: Hello. My name is Rocio 4 5 I am a mom, a cybersecurity consultant. Baeza. The founder of a cybersecurity consultancy. We're based 6 7 in Chicago. Just wanted to thank the Agency for the opportunity to be involved with the rulemaking 8 process and specifically provide the public with the 9 10 opportunity to comment. So just for context I've been in the technology space, specifically in the 11 financial services sector for the last about 15 to 20 12 13 years. About 12 of those years being in the 14 15 cybersecurity space with roles including consultant, 16 implementing -- helping organizations implement information security and data security programs, 17 18 performing audits and working with different teams to implement any changes that are necessary. So there's 19 20 congruency across what the privacy notice reads, what 21 the information security policy reads, and the actual 22 business processes and activity that is being 23 conducted by teams. So my remarks are focused on the 24 25 cybersecurity audit piece. So I want to highlight a



1 fundamental concern with how this is currently 2 structured. So it reads that a cybersecurity audit 3 needs to be performed, and I'm just going to read 4 this first sentence here.

5 "The cybersecurity audit must assess and 6 document how the business' cybersecurity program 7 protects personal information. "And it goes on. 8 There is a fundamental difference between an audit 9 and an assessment. In an assessment we're doing 10 things like measuring the effectiveness of a process 11 or an activity.

12 In the case of an audit, we're measuring 13 compliance against a stated requirement for example, that might be found in an information security policy 14 or privacy notice. So I just want to direct this 15 fundamental structural concern that I have with this 16 specific requirement and recommend that this be 17 If it's not, it's going to lead 18 properly delineated. in businesses and professionals engaging in activity 19 20 that will not be fulfilling the intent of the 21 requirement here.

Just in case I'm running up against a three-minute mark I'm going to close these -- this set of remarks here, and I'll raise my hand again to further elaborate. ٢

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1	MS. MARZION: We don't have any other
2	people waiting, so you can go ahead.
3	MS. BAEZA: Awesome. Great. Okay,
4	great. Great, great. Thank you. So that's so if
5	I can elaborate a little bit more on this distinction
6	between a cybersecurity audit and assessment. So I
7	don't recall I don't recall what the original text
8	of CCPA or Proposition 24 were that are related to
9	this specific requirements. But I do just want to
10	share that when we're talking about a cybersecurity
11	assessment, I think though the a good way of
12	thinking about that is it's measuring the
13	effectiveness of a program.
14	So think the effectiveness of a set of
15	policies, procedures, and train the effectiveness
16	of policies, procedures, and training. So as an
17	example, if we're looking to assess controls for
18	critical systems that might be processing personal
19	information, we're going to be looking at assessing
20	the processes that, for example, help desk management
21	HR are engaged in to get to the point where personnel
22	that no longer requires access, their access be
23	deprovisioned in a timely fashion.
24	So that's an example of where an
25	assessment of an assessment where if we're



1	referring to an audit we're we should think about
2	this as measuring compliance against a stated
3	requirement. And it and this will typically be
4	requirements that are included as part of an
5	organization's information security or cybersecurity
6	or data security or data privacy policy.
7	MS. MARZION: You have you have one
8	minute.
9	MS. BAEZA: Thank you. Which should be
10	congruent with a privacy notice that is published and
11	is publicly facing. So, I just want to highlight
12	those two distinctions because I think at its core,
13	this needs to be better delineated or else the
14	activity that businesses and professionals will
15	engage in will likely not meet the spirit of the
16	intent here. Thank you.
17	MS. MARZION: Thank you so much, Rocio.
18	If any other members of the public would
19	like to speak at this time, please go ahead and raise
20	your hand using Zoom's raised hand feature or by
21	pressing star nine.
22	Rocio, I see your hand is raised. I'm
23	going to unmute you at this time. You'll have three
24	minutes. Go ahead and start when you're ready.
25	MS. BAEZA: Thank you. So just to

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1 further elaborate on this distinction between -- or 2 this -- the distinction between the cybersecurity 3 audit and the cybersecurity assessment. So there's a 4 relationship that we can consider. The relationship 5 being that the requirement be -- that a cybersecurity audit be performed and within the cybersecurity 6 7 requirements.

Or maybe a better descriptor would be a 8 component -- a component. So if we have the 9 10 cybersecurity audit as being the requirement, we can 11 have a component of the business' cybersecurity 12 program to include an information security or 13 cybersecurity risk assessment process. This is something that exists in many of the overlapping laws 14 and frameworks. 15

So the idea here being that there's an expectation for cybersecurity risk assessment to be performed by the organization. One where risks are identified, options for risk mitigating options are presented and decision is made by management in terms of priority and response activity.

And as an example the cybersecurity audit requirements can point to the completion of that exercise, just as an example. I do have another set of comments specifically for another section of the



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1	cybersecurity audit. So I will pause here in case
2	anyone else is in queue to comment.
3	MS. MARZION: Rocio at this time, we
4	don't have anyone else queued, so you can go ahead.
5	MS. BAEZA: Okay. Thank you. Let's see.
6	So I'm just so the next set of comments is again,
7	on the structure for the cybersecurity audit
8	requirements. So the way that this is that the
9	draft regulations are structured is a call for a
10	cybersecurity audit, a call for the audit to
11	specifically address specific areas including the
12	establishment, implementation and maintenance of the
13	program. And then specific components, for example,
14	authentication, for example, multi-factor
15	authentication, account management. And then it
16	transitions onto other areas for example, the
17	oversight of service providers, responses to security
18	incidents.
19	When we get to the portion where the
20	cybersecurity audit needs to be needs to include
21	specific areas, I'm going to recommend that the
22	cybersecurity audit requirement be restructured so
23	that there's the audit piece. And then separately
24	the organization has the opportunity to document the
25	business' plan to address any gaps or weaknesses that

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were identified.

1

2 Related to my previous comment, I would 3 urge that this would be a cybersecurity audit, which would be measuring compliance against a set of 4 5 So I'm not quite a -- I seek concern requirements. with the reference to gaps and witnesses, but putting 6 7 that aside, so we would have the cybersecurity audit be performed, and then as a -- as a separate and 8 subsequent step, it would be the business having an 9 10 opportunity to respond to identified areas of 11 non-compliance and plans to address that.

12 And then the identification of the qualified individual that is responsible for the 13 cybersecurity program and also the date in which the 14 cybersecurity program and evaluations were presented 15 16 to the Board or governing body. By making this a multi-step process, I think it'll educate to the 17 business community that may not have access to 18 cybersecurity expertise. 19

By breaking it out this way in steps that are sequential in a specific order, I think that provides the business and the Agency with a more systematic thought process and response process as to how businesses are making decisions in light of the cybersecurity audits.

5	
1	So, in short, I would urge that these
2	steps be pulled out of the cybersecurity audit
3	activity, but be identified as subsequent steps that
4	are related to the process here. Thank you very much
5	for this opportunity, and I look forward to the
6	finalization of the regulations here. Thank you.
7	MS. MARZION: Thank you for your
8	comments, Rocio.
9	If any other members of the public would
10	like to speak at this time, please go ahead and raise
11	your hand using Zoom's raised hand feature, or by
12	pressing star nine. We'll be taking public comment
13	until 6:00 p.m. today.
14	AUTOMATED VOICE: We're sorry, your
15	conference is ending now. Please hang up.
16	MS. MARZION: All right. Despite that
17	Zoom comment you heard, we will be here until 6:00
18	today taking public comment. So please raise your
19	hand using the Zoom's raised hand feature or dial
20	star nine if you're joining us by phone to make a
21	comment. We will be here until 6:00 today.
22	MR. LAIRD: Thank you to everybody who's
23	attended today's session. We are here still till
24	6:00 p.m. So another 10 minutes. But thank you
25	again to all the commenters who have provided public



1	comment today. And as a reminder, we will be holding
2	an additional public comment hearing on these
3	proposed regulations on February 19th from 2:00 to
4	6:00 p.m. In this same building physically and also
5	via Zoom as well.
6	But again, if there's anybody else still
7	watching or attending that would like to make a
8	public comment before we close at 6:00 p.m. Please
9	raise your hand now using the raise hand feature.
10	Once again, I want to thank everybody who
11	participated in today's public comment hearing. We
12	really, really do appreciate your feedback and taking
13	the time to bring it to our attention.
14	Again, there'll be one more hearing on
15	this proposed regulations on February 19th from 2:00
16	to 6:00 p.m. in this same building here in
17	Sacramento, California, as well as online via Zoom.
18	This closes our public comment hearing for today.
19	Thank you.
20	(End of audio.)
21	
22	
23	
24	
25	

